

## Funding the forest agreements

Report of the Auditor-General No. 9 of 2016–17



## Today's presentation

- Background to the agreements
- Chapter 1: project descriptions
- Chapter 2: audit tests and findings
- Conclusion and recommendations
- Current audits



## Background

- Peak in 2008 of almost 7000 workers
- Industry declined 30% to 4650 workers by Sept 2010
- Industry leaders and environmentalists signed Statement of Principles: Oct 2010
- Gunns' withdrew from native forests in Nov 2010



### Downturn continued

- Tasmanian Forests Intergovernmental Agreement (TFIGA): August 2011
- Tasmanian Forest Agreement (TFA): 2012
- TFIGA renewed 2013
- only 2715 workers by Nov 2013



## TFIGA objectives

- resolve conflict between environmentalists and forest workers
- protect additional native forests
- enable restructuring of the forestry industry
- develop a sustainable timber industry



# Tasmanian Forests Intergovernmental Agreement (TFIGA)

- 21 projects \$394.40m
- Commonwealth committed \$338m
- State government \$56.40m
- Commonwealth administered 6 projects
- State delivered 15 of the 21 projects



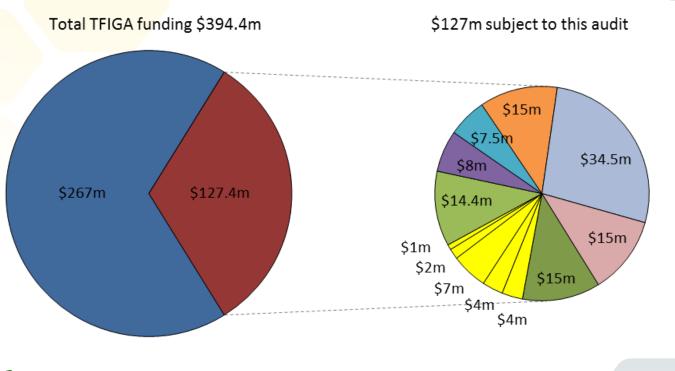
### Audit scope

### TFIGA projects implemented by the State

Fieldwork for the audit involved:

- State Growth
- Treasury
- Forestry Tasmania
- Parks and Wildlife Service (DPIPWE)





- Other TFIGA projects
- Subject to this audit
- Sawlog Buyback (\$15m)
- □ Contractor Hardship (\$4m)
- □ Contractor Assistance (\$4m)
- ☐ Transition Support-2 (\$7m)
- □ Contractor Accreditation (\$2m)
- □ Past-contractor Hardship (\$1m)
- Rescheduled Harvesting (\$14.4m)
- Plantation Management (\$8m)
- Reserve management (\$7.5m)
- Transition Support-1 (\$15m)
- ☐ TFIGA Implementation (\$34.5m)
- Transitional Harvesting (\$15m)



## Chapter 1 – project details

- Sawlog Contract Buyback (\$15m)
- Contractor Hardship (\$4m)
- Native Forest Harvest Contractor Assistance (\$4m)
- Previous Native Forest Contractor Hardship (\$1m)



## Chapter 1 – project details

- Transition Support Payments (\$15m)
- Transitional Support and Training (\$7m)
- Contractor Accreditation (\$2m)



## Chapter 1 – project details

- Rescheduled Harvesting (\$4.8m p.a for five years)
- Plantation Management (\$8m)
- Transitional Harvesting (\$15m)
- Implementation of the 2011 IGA (\$34.5m)
- Reserve Management (\$7.5m)



## Audit objective

To assess the effectiveness of the State's administration of the TFIGA projects



### Chapter 2 - audit criteria and findings

- 1. Was governance outlined in project guidelines?
- 2. Did assessment processes comply with guidelines?
- 3. Was performance monitored and reported?
- 4. Was funding accounted for?



## Criterion 1: Was governance outlined in project guidelines?

We tested whether project guidelines defined:

- governance roles and responsibilities
- project objectives and eligibility criteria
- monitoring and reporting requirements

Satisfied with one exception - monitoring and reporting requirements not defined for Sawlog Buyback



## Criterion 2: Did assessment processes comply with guidelines?

We tested the assessments against 13 aspects of Treasurer's Instruction 709 – Grant Management Framework (TI 709):

- satisfied with 10 of the 13 tests
- found shortfalls in project management documentation relating to three aspects of TI 709



### Criterion 2 – TI 709

Satisfied that risks were managed with standard operating procedures but:

- TI 709 (5) requires specific risk management plans
- TI 709 (12) report outcomes of grants in annual reports
- TI 709 (13) record project reviews and findings in annual reports



### Criterion 2 - continued

We also tested the assessment of applications:

shortfalls recording rationales supporting assessment decisions and conclusions

Concluded: some shortfalls in project management documentation



### Criterion 3: Was performance monitored and reported?

We tested whether processes had ensured compliance with the project objectives:

 found regular communication between project managers, heads of agency and relevant Ministers

Satisfied with one exception - Contractor assistance recipients had not verified the funds had been used to pay down relevant debts within required time



### Criterion 4: Was funding accounted for?

#### We tested for and found:

- legally enforceable agreements
- eligibility was verified before making payments
- unallocated amounts had been accounted for



#### Criterion 4 - continued

TFIGAs allowed governments to amend allocation of funds

- we found any changes had been documented
- Treasury holds residual amounts in a trust fund
- additional projects funded to date include the Arbre Training Hub

Concluded: funding had been accounted for



### Overall conclusions

- satisfied with the effectiveness of the State's administration of the TFIGA projects
- no errors in the disbursement of the grants
- satisfied funding had been accounted for
- any changes to the projects had been approved and documented



### Four Recommendations

- 1. Project guidelines should specify monitoring and reporting requirements
- 2. Follow requirements of TI 709
- 3. Document assessment rationales and decisions
- 4. Define process to monitor compliance with objectives in project management documentation



### Responses

All of the entities involved in the audit thanked us for the report and accepted our recommendations



### **Current audits**

Follow-up audit

Tasmania prisons

Gambling revenue and harm minimisation

TasWater the benefits of amalgamation



## Any questions?

