

Compliance with legislation

REPORT OF THE AUDITOR-GENERAL No. 11 of 2015–16



### Why this audit?

To provide Parliament with assurance that state entities were complying with applicable legislation





### Background

- Tasmania has had responsible government since 1856
- Westminster system where legislation passed by Parliament must be complied with
- There are approximately 2281 pieces of enacted legislation
- Risk there is a high level of non-compliance by state entities



### Audit objective

... was to express an opinion as to whether or not entities were complying with the implementation and administration of selected legislation and supporting regulations



#### Audit criteria

We developed two criteria, whether entities ...

- Complied with the legislation and supporting regulations, when last relevant
- Maintained systems to ensure ongoing compliance



### Audit scope

- Local government councils
- Government departments
- Examination from January 2011 until now (5 years)



### Audit approach

- Scanned all current pieces of legislation 2281
- Identified suitable pieces of legislation 700
- Identified approximately 1000 relevant sections (from 31 669)
- Selected 200 sections
- Assessed each section for final suitability



# Audit approach

- Identified entities using the Administrative Arrangements Order 2015
- Made no attempt to select similar numbers
- We distributed questionnaires to each entity
- Followed up on their responses and supporting evidence



#### Chapter 1

#### Local government



- We selected four areas to test:
  - Dog control Act 2000
  - Local Government (Management Indicators) Order 2014
  - Building Act 2000
  - Local Government Act 1993
- We tested all 29 councils against the above using the two criteria



Act/Section	Requirement	Compliance		
		Yes	No	Partial
Dog Control Act	Develop & implement a dog management policy	29	0	0
Local Government Order (Management Indicators)	Asset management indicators	24	0	5
Building Act	Awareness and compliance	29	0	0
Local Government Act	Review by laws every 10 years	21	0	0
	Total	103	0	5
		95%	0%	5%

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- No instances of non-compliance for the Dog Control Act, Building Act, Local Government Act
- Five councils failed to disclose an asset renewal funding ratio under Local Government (Management Indicators) Order



Act/Section	Requirement		System for compliance	
			Yes	No
Dog Control Act	Develop & implement a dog management policy		22	7
Local Government Order (Management Indicators)	Asset management indicators		29	0
Building Act	Awareness and compliance		29	0
Local Government Act	Review by laws every 10 years		19	2
		Total	99	9
			92%	8%



#### **Dog Control Act:**

- No system & overdue: George Town, King Island,
  Waratah-Wynyard & West Coast
- System but overdue: Launceston City, Derwent Valley, Glenorchy City & Kingborough
- No system: Central Highlands, Sorell & Southern Midlands



#### Local Government Act

 Neither Glenorchy City or Sorell had a system to review their By-laws prior to lapsing



#### Conclusion:

- Councils complied with 95% of the legislation tested
- For 92% councils had systems in place



#### Chapter 2

#### Government departments



- We selected four requirements from the FMAA common to all departments
- In addition each department had a number of unique legislative requirements



Department	Requirements	Yes	No	Partial
DoE	8	7	0	1
DHHS	8	8	0	0
Justice	37	36	0	1
DPFEM	8	8	0	0
DPaC	6	4	1	1
DPIPWE	29	24	3	2
State Growth	12	10	1	1
Treasury	8	8	0	0
	116	105	5	6



- 91% total compliance
- 5% partial compliance
- 4% not complied with at all



- DoE: Taxation log only partially compliant
- Justice: Some records maintained outside custodial system not always destroyed
- DPaC: Not all relevant contracts disclosed on website



#### • DPIPWE:

- Not compliant with 3 parts of the Biological
  Control Act
- Partially compliant with submission of annual reports and annual plans



#### • State Growth:

- Board of Private Forests Tasmania did not prepare an annual plan
- Partial rating with regard to maintenance of a taxation issues log



Department	Requirements	System for compliance	
		Yes	No
DoE	8	6	2
DHHS	6	6	0
Justice	26	25	1
DPFEM	8	8	0
DPaC	6	4	2
DPIPWE	29	25	4
State Growth	12	10	2
Treasury	8	8	0
TOTALS	103	92	11



- 89% confirmed implementation of compliance systems
- 11% did not have satisfactory compliance systems in place



- DoE: had systems for 6 of 8 areas tested
- Justice: satisfied 25 of 26
- DPaC: 4 of 6 requirements
- DPIPWE: 25 of the 29 requirements
- State Growth: maintained 10 of the 12 requirements



#### **Conclusion:**

- Departments complied with 91% of legislation
- 89% had systems in place to ensure ongoing compliance



#### Overall conclusion

- Some conclude 100% compliance appropriate
- Not always achievable, due to:
  - Level of awareness
  - Level of resources
  - Adequacy of systems
- Not appropriate for us to suggest anything less than 100% is acceptable
- Entities should periodically check systems to ensure
  compliance with legislation

#### Responses

#### Councils:

- Those that responded were generally supportive and positive toward our findings
- Glenorchy disagreed about not having a system for by-laws
- Sorell said they were compliant but removed ratio at request of TAO

#### Responses

#### Departments:

- Expressed a commitment to ensure legislation is enforced
- Generally acknowledged our findings
- Indicated that corrective action being taken
- DPaC acknowledged non-compliance with TI 1402



#### Current projects

- Tasmanian Forests Intergovernmental Agreement
- Ambulance emergency services
- Management of national parks
- Government support for sporting and other events
- Follow up audit





# Any questions?



